

WEST NORTHAMPTONSHIRE COUNCIL

PEOPLE OVERVIEW AND SCRUTINY COMMITTEE

20 JULY 2021

Report Title	Development of the People Overview and Scrutiny Committee Work Programme 2021/2022
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List of Appendices

Appendix A – Items identified for potential inclusion in the People Overview and Scrutiny Committee Work Programme 2021/2022

1. Purpose of Report

- 1.1 This report sets out the Scrutiny Work Programming process and timetable for 2021/2022 as approved by the Overview and Scrutiny Coordinating Group at its meeting on 17 June 2021.
- 1.2 The report also invites the People Overview and Scrutiny Committee to consider and identify items for inclusion in its Work Programme, reflecting the approved Work Programming process and timetable.

2. Executive Summary

- 2.1 Effective work programming establishes directed scrutiny of issues of local importance and ensures that Scrutiny adds value and makes a difference.
- 2.2 Work Programming is the planning stage. Potential topics for scrutiny are identified for the year. These will be investigated either at a Committee meeting or through time-limited Task and Finish Groups. It is typical for a long list to be drawn up initially that is reduced to a short list before a final work programme is approved.

- 2.3 The Centre for Governance and Scrutiny (CfGS) states that an effective work programme is central to effective scrutiny. Therefore, a good Scrutiny Work Programme ensures that the Committees are focussing on priority issues, making best use of both time and resources. The design of a Work Programme for Scrutiny can promote public participation, transparency and demonstrate good governance.
- 2.4 The Chair met remotely with People Overview and Scrutiny Committee members in small groups during June 2021 to have an initial, informal, discussion about potential items that might be included in the Committee's Work Programme for 2021/2022. Items that were suggested during these sessions are listed at Appendix A to this report. The Committee should consider these and any other items that may be suggested at the current meeting in order to identify the content of its Work Programme for 2021/2022.
- 2.5 The Overview and Scrutiny Coordinating Group will approve the Work Programmes for the three Overview and Scrutiny Committees.

3. Recommendations

3.1 It is recommended that:

- 3.1.1 The People Overview and Scrutiny Committee identifies items for inclusion in its short-term Work Programme for 2021/2022.
- 3.1.2 The People Overview and Scrutiny Committee agrees that a Work Programming event be held in autumn 2021/2022 to further develop its Work Programme.

3.2 Reason for Recommendations

- 3.2.1 One of Overview and Scrutiny's key roles is to undertake focussed work programming to ensure that it contributes actively to the Council's objectives.
- 3.2.2 Each of the three Overview and Scrutiny Committees should have a Work Programme for the year, every year. The Overview and Scrutiny Coordinating Group, at its meeting on 17 June 2021, agreed that each Overview and Scrutiny Committee would compile a short-term Work Programme, for approval by the Overview and Scrutiny Coordinating Group. The short-term Work Programme would be for a period of up to six months.
- 3.2.3 The Overview and Scrutiny Committees would then be asked to hold a Work Programming event to further develop their Work Programmes for 2021/2022.

3.3 Work Programming Event

- 3.3.1 The Overview and Scrutiny Coordinating Group, at its meeting on 17 June 2021 considered various options for potential work programming for Overview and Scrutiny.

- 3.3.2 The Overview and Scrutiny Coordinating Group agreed that each Overview and Scrutiny Committee should hold individual work programming events, rather than one single work programming event.
- 3.3.3 The Overview and Scrutiny Coordinating Group agreed that the Overview and Scrutiny Committees would develop short term Work Programmes for submission to the Overview and Scrutiny Coordinating Group for approval.
- 3.3.4 The Overview and Scrutiny Committees will each consider how to run their work programming events. They could engage with other non-Executive Councillors and Cabinet Members in the format of an interactive workshop.
- 3.3.5 Prior to the event a short questionnaire could be devised asking just one question “what do you want Overview and Scrutiny to investigate over the next 12 months”, inviting the public to complete. It could be produced via an online survey, such as *SurveyMonkey* and shared by the communications team through the Council’s various social media sites such as Facebook and Twitter. This would encourage public participation in the work programming process. This method has been used previously by a local authority now in the West Northamptonshire area and around 50 suggestions for potential scrutiny topics were received each; many of which influenced the Work Programme. The suggestions would be summarised in table format for consideration by the Overview and Scrutiny Committee.
- 3.3.6 All Cabinet Members could be invited to the beginning of the work programming event and each Cabinet Member would speak of their priorities for the year; or the Overview and Scrutiny Committees may invite the Leader and Cabinet Members whose Cabinet responsibilities align to that Committee. From this, ideas for pre-decision scrutiny could be proposed for inclusion within the work programmes of each Committee. Pre-decision scrutiny is an important part of the Scrutiny function as it investigates a planned decision shortly before it is to be made by Cabinet; or it can carry out pre-decision scrutiny of the planned decision several months before it is considered by Cabinet. Pre-decision scrutiny is recognised as an effective means of scrutiny. Non-executive Councillors would have the opportunity to ask questions of the Cabinet Members at the event. Following Cabinet’s presentations, they would leave the event; taking no part in further discussions being held by non-Executives regarding the drawing together of potential work programmes.
- 3.3.7 Relevant Executive Directors and Assistant Directors could be invited to attend the event and would offer advice on suggestions for potential Scrutiny reviews; for example, whether the issue was already being looked at within the service area. Such information is important to avoid duplication.
- 3.3.8 The Work Programmes could comprise:
- Pre decision scrutiny topics
 - In depth Scrutiny Reviews, to be undertaken by time-limited Task and Finish Groups set up by the Overview and Scrutiny Committees. The Chairs of the Task and Finish Groups would provide a short progress report to each meeting of the parent Committee.
 - Inquiry Days for short, sharp scrutiny reviews

- Performance monitoring

3.3.9 The Work Programme should retain flexibility so that urgent items could be incorporated within the year as required.

3.3.10 The Overview and Scrutiny Committee would monitor its Work Programme at each meeting.

4. Report Background

4.1 CfGS advocates that scrutiny committees should agree a work programme at the start of each municipal year; in order that issues can be scheduled for consideration and reports produced in a timely manner.

4.2 Work programming should consider the four core functions of Overview and Scrutiny:

- Holding the Executive to account
- Policy development and review (often carried out in the format of Task and Finish Group or Inquiry Days)
- Performance monitoring and
- External Scrutiny (scrutiny of agencies external to the Council)

4.3 It could also consider:

- The corporate priorities of the Council
- Views of other councillors, not a member of an Overview and Scrutiny Committee
- Best practice in terms of the process for work programming

4.4 There is no set method of work programming for Scrutiny; each local authority devises its own methodology. However, the role of Scrutiny should be focussed, and the work programming should be prioritised rigorously. It is usual for the work programme to be delivered by a combination of committee work and Task and Finish Groups that could include committee reports by officers and external representatives, standing committee agenda items such as performance monitoring, and scrutiny reviews. Evidence gathering could include consultations, workshops, evidence gathering sessions and site visits.

4.5 There is a need for flexibility within each Overview and Scrutiny Committee's work programme to allow for new topics to be included that could emerge during the year.

4.6 The Council's constitution states that the Overview and Scrutiny Committees will consult with other parts of the Council as appropriate, including the Cabinet, on the preparation of any work programme.

5. Issues and Choices

5.1 The Overview and Scrutiny Coordinating Group, at its meeting on 17 June 2021, agreed the Work Programming process to be followed by each Overview and Scrutiny Committee, as detailed in section 3 of this report.

5.2 The Overview and Scrutiny Coordinating Scrutiny Group is responsible for approving the work programmes of the Overview and Scrutiny Committees.

6. Implications (including financial implications)

6.1 Resources and Financial

6.1.1 There are no immediate financial implications arising from the proposals.

6.2 Legal

6.2.1 Overview and Scrutiny operates within the provisions of the Local Government Act 2000, the Health and Social Care Act 2001 and the Local Government and Public Involvement in Health Act 2007. It has had specific powers relating to health services since 2001 and crime and disorder since 2006.

6.2.2 As set out in Part 7, paragraph 7.1.3 of the Council's constitution "The Overview and Scrutiny function will develop a work plan as well as supporting policy development, providing pre-decision scrutiny where appropriate, holding decision-makers to account and exercising the formal call-in of executive decisions to review any concerns about the making of the decision."

6.2.3 The Overview and Scrutiny Procedure Rules in Part 7 of the Constitution state:

1.2 The Overview and Scrutiny Committees will consult with other parts of the Council as appropriate, including the Cabinet, on the preparation of any work programme.

1.3 The Overview and Scrutiny Committees will take into account any views expressed following consultation under Rule 1.2 above in drawing up any work programme. They should take into account the resources, both Officer and financial, available to support its proposals.

6.3 Risk

6.3.1 To comply with the requirements of the Council's Constitution, the work programmes of the three Overview and Scrutiny Committees must be approved by the Overview and Scrutiny Coordinating Group.

6.3.2 Scrutiny is essential to good governance and enables the voice and concerns of residents and communities to be heard and provides challenge and accountability.

6.4 Consultation

6.4.1 Various options for work programming were considered by the Overview and Scrutiny Coordinating Group.

6.4.2 The agreed work programming process includes the opportunity for non-Executives, Cabinet, the public and officers to be involved in the Work Programming process.

6.4.3 Each meeting of the Overview and Scrutiny Committees will include the work programme as an agenda item, enabling members to comment on and input to the Committee's work programme as the year progresses.

6.5 Consideration by Overview and Scrutiny

6.5.1 The Overview and Scrutiny Committee will develop a short-term 2021/2022 Work Programme, which will be submitted to the Overview and Scrutiny Coordinating Group for approval.

6.6 Climate Impact

6.6.1 There are no immediate climate impact implications arising from the proposals.

6.7 Community Impact

6.7.1 Scrutiny work will need to assess the implications of any recommendations made, including equalities and community cohesion implications.

7. Background Papers

Report to the Overview and Scrutiny Coordinating Group – 17 June 2021